

## Message Text

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ACTION IO-13

INFO OCT-01 EUR-12 EA-07 NEA-10 ISO-00 ACDA-07 ERDA-05

AF-08 ARA-06 CIAE-00 DODE-00 PM-04 H-02 INR-07 L-03

NASA-01 NSAE-00 NSC-05 OIC-02 SP-02 PA-01 PRS-01

OES-06 SS-15 USIA-06 SAJ-01 /125 W

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P R 030133Z DEC 76

FM USMISSION USUN NY

TO SECSTATE WASHDC PRIORITY 1375

INFO AMEMBASSY BONN

AMEMBASSY BRUSSELS

AMEMBASSY THE HAGUE

AMEMBASSY LONDON

AMEMBASSY NEW DELHI

AMEMBASSY MOSCOW

AMEMBASSY OTTAWA

AMEMBASSY PARIS

AMEMBASSY ROME

AMEMBASSY TOKYO

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E.O. 11652: GDS

TAGS: PARM, UNGA

SUB: UNGA DISARMAMENT: JAPANESE CONVENTIONAL ARMS RESOLUTION DIES

REF: USUN 5824 (NOTAL)

1. SUMMARY. ALTHOUGH JAPANESE AND OTHER CO-SPONSORS OF  
RES ON INTERNATIONAL CONVENTIONAL ARMS TRANSFERS REACHED  
A GENERALLY ACCEPTABLE COMPROMISE WITH PAKISTANIS, RES WAS  
KILLED ON FLOOR OF FIRST COMMITTEE BY MEANS OF INDIAN  
MOTION TO ADJOURN DEBATE. END SUMMARY.

2. CONSULTATIONS LATE DEC 1 BETWEEN JAPANESE AND OTHER  
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CO-SPONSORS OF CONVENTIONAL ARMS RES AND PAKISTANIS LED TO

AGREEMENT ON RELATIVELY MINOR AMENDMENTS TO RES. PAKISTANIS AGREED TO WITHDRAW THEIR AMENDMENTS IN EXCHANGE FOR FOLLOWING MODIFICATIONS: (A) INSERTION OF PHRASE "FOR THE MAINTENANCE OF SECURITY AND" IN THE SECOND PREAMBULAR PARA FOLLOWING "RECOGNIZING THE NECESSITY FOR THE ACQUISITION OF ARMS BY STATES"; (B) INSERTION OF PHRASE "AS AN INITIAL STEP" IN THIRD OPERATIVE PARA, WHICH WOULD THUS REQUEST THE SECGEN WITH EXPERT ASSISTANCE TO MAKE "AS AN INITIAL STEP" A FACTUAL STUDY OF THE CONVENTIONAL ARMS TRANSFER QUESTION; (C) AMENDMENT IN THE FOURTH OPERATIVE PARA OF THE TITLE OF THE AGENDA ITEM FOR NEXT YEAR TO READ "QUESTION OF THE PRODUCTION AND INTERNATIONAL TRANSFER OF CONVENTION ARMS."

3. JAPANESE AMB OGISO READ THESE AMENDMENTS ORALLY TO FIRST COMMITTEE AND SOUTH PROMPT VOTE ON THE RES, AS AMENDED. HOWEVER, INDIAN AMB MISHRA, SECONDED BY BRAZIL AND CONGO, MADE PROCEDURAL MOTION OF ADJOURNMENT OF DEBATE. MOTION WAS PUT TO A RECORDED VOTE AND CARRIED; 51 IN FAVOR, 32 AGAINST, WITH 33 ABSTENTIONS. PRECISE TALLY BELOW. POSITIVE VOTES WERE CAST GENERALLY BY AFRICAN, MIDDLE EAST, AND SOVIET BLOC DELS. NEGATIVE VOTES WERE PRIMARILY WESTERN (INCLUDING US), WITH SIGNIFICANT NUMBER OF LATINS AND SCATTERING OF ASIANS AND AFRICANS. ABSTENTIONS CAME FROM VIRTUALLY ALL GROUPS. CHINA AND ALBANIA DID NOT VOTE.

4. ADJOURNMENT OF DEBATE ENDED POSSIBILITY OF ANY ACTION ON RES.

5. COMMENT. IT IS NOT CLEAR WHY THE JAPANESE PRESSED FOR IMMEDIATE ACTION ON THEIR DRAFT RESOLUTION, OR WHY THEY DID NOT SEEK TO POSTPONE VOTE ON THE INDIAN PROPOSAL. SOME OF THE OTHER COSPONSORS HAD STRONGLY URGED THEM TO DELAY, CORRECTLY PREDICTING THE OUTCOME OF THE PROCEDURAL VOTE. MOREOVER, JAPANESE APPARTNELY KNEW THAT INDIANS HAD A SECOND PROPOSAL IN RESERVE IF THEIR FIRST FAILED -- THE INDIANS WOULD HAVE PROPOSED AMENDMENTS TO DELETE THE PARAGRAPHS CALLING FOR AN EXPERTS' STUDY OF THE CONVENTIONAL ARMS TRANSFER ISSUE. A COMPROMISE

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ALONG THESE LINES WOULD AT LEAST HAVE ENSURED THAT THE SUBJECT WAS PLACED ON THE UNGA'S AGENDA NEXT YEAR. HOWEVER, JAPANESE APPARENTLY BELIEVED THEY COULD GET ENOUGH NEGATIVE VOTES TO DEFEAT THE INDIAN PROCEDURAL MOVE, EVEN THOUGH THEY MADE NO VISIBLE EFFORT TO SECURE THEIR POSITION. AS IT TURNED OUT, THE ABRUPT DEMISE OF THE JAPANESE EFFORT -- WHICH NOW JOINTS THE ILL-FATED 1965 MALTESE AND 1968 DANISH EFFORTS IN THIS FIELD -- IS LIKELY TO

DISCOURAGE FURTHER MOVES TO BRING THE CONVENTIONAL ARMS TRANSFER ISSUE INTO UNGA DEBATES FOR THE FORESEEABLE FUTURE. IT IS POSSIBLE, HOWEVER, THAT SOME DELS (NOTABLY THE DUTCH) MAY ATTEMPT TO TAKE ADVANTAGE OF THE SPECIAL STATURE OF THE SPECIAL UNGA SESSION ON DISARMAMENT IN 1978 TO PROMOTE CONSIDERATION OF THE ISSUE WITHIN A BROADER FRAMEWORK. END COMMENT.

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